

MVP

SUBJECT: 2023 Rule, as amended, Approved Jurisdictional Determination in Light of *Sackett v. EPA*, 143 S. Ct. 1322 (2023), MVP-2025-00480-BCB

MVP

July 10, 2025

## MEMORANDUM FOR RECORD

SUBJECT: US Army Corps of Engineers (Corps) Approved Jurisdictional Determination in accordance with the “Revised Definition of ‘Waters of the United States’”; (88 FR 3004 (January 18, 2023) as amended by the “Revised Definition of ‘Waters of the United States’; Conforming” (8 September 2023) ,<sup>1</sup> MVP-2025-00480-BCB (MFR 1 of 1)<sup>2</sup>

BACKGROUND. An Approved Jurisdictional Determination (AJD) is a Corps document stating the presence or absence of waters of the United States on a parcel or a written statement and map identifying the limits of waters of the United States on a parcel. AJDs are clearly designated appealable actions and will include a basis of JD with the document.<sup>3</sup> AJDs are case-specific and are typically made in response to a request. AJDs are valid for a period of five years unless new information warrants revision of the determination before the expiration date or a District Engineer has identified, after public notice and comment, that specific geographic areas with rapidly changing environmental conditions merit re-verification on a more frequent basis.<sup>4</sup>

On January 18, 2023, the Environmental Protection Agency (EPA) and the Department of the Army (“the agencies”) published the “Revised Definition of ‘Waters of the United States,’” 88 FR 3004 (January 18, 2023) (“2023 Rule”). On September 8, 2023, the agencies published the “Revised Definition of ‘Waters of the United States’; Conforming”, which amended the 2023 Rule to conform to the 2023 Supreme Court decision in *Sackett v. EPA*, 598 U.S., 143 S. Ct. 1322 (2023) (“*Sackett*”).

This Memorandum for Record (MFR) constitutes the basis of jurisdiction for a Corps AJD as defined in 33 CFR §331.2. For the purposes of this AJD, we have relied on

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<sup>1</sup> While the Revised Definition of “Waters of the United States”; Conforming had no effect on some categories of waters covered under the CWA, and no effect on any waters covered under RHA, all categories are included in this Memorandum for Record for efficiency.

<sup>2</sup> When documenting aquatic resources within the review area that are jurisdictional under the Clean Water Act (CWA), use an additional MFR and group the aquatic resources on each MFR based on the TNW, the territorial seas, or interstate water that they are connected to. Be sure to provide an identifier to indicate when there are multiple MFRs associated with a single AJD request (i.e., number them 1, 2, 3, etc.).

<sup>3</sup> 33 CFR 331.2.

<sup>4</sup> Regulatory Guidance Letter 05-02.

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Section 10 of the Rivers and Harbors Act of 1899 (RHA),<sup>5</sup> the 2023 Rule as amended, as well as other applicable guidance, relevant case law, and longstanding practice in evaluating jurisdiction.

## 1. SUMMARY OF CONCLUSIONS.

- a. Provide a list of each individual feature within the review area and the jurisdictional status of each one (i.e., identify whether each feature is/is not a water of the United States and/or a navigable water of the United States).
  - i. Basin 3 wetland: non-jurisdictional (1.62 acres)

## 2. REFERENCES.

- a. "Revised Definition of 'Waters of the United States,'" 88 FR 3004 (January 18, 2023) ("2023 Rule")
- b. "Revised Definition of 'Waters of the United States'; Conforming" 88 FR 61964 (September 8, 2023))
- c. *Sackett v. EPA*, 598 U.S. 651, 143 S. Ct. 1322 (2023)

## 3. REVIEW AREA. The feature within the review area includes a wetland within the orange polygon as shown on the attached figures labeled MVP-2025-00480-BCB Page 1 – 5 of 5.

## 4.

- a. Project Area Size (in acres): 1.62 acre
- b. Location Description: The project/review area is located in Sections 31 and 32, Township 71 North, Range 22 West, Koochiching County, Minnesota.
- c. Center Coordinates of the Project Site (in decimal degrees)  
Latitude: 48.599860 Longitude: -93.196260
- d. Nearest City or Town: International Falls
- e. County: Koochiching
- f. State: Minnesota
- g. Other associated Jurisdictional Determinations (including outcomes): N/A

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<sup>5</sup> USACE has authority under both Section 9 and Section 10 of the Rivers and Harbors Act of 1899 but for convenience, in this MFR, jurisdiction under RHA will be referred to as Section 10.

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5. NEAREST TRADITIONAL NAVIGABLE WATER (TNW), THE TERRITORIAL SEAS, OR INTERSTATE WATER TO WHICH THE AQUATIC RESOURCE IS CONNECTED. N/A<sup>6</sup>
6. FLOWPATH FROM THE SUBJECT AQUATIC RESOURCES TO A TNW, THE TERRITORIAL SEAS, OR INTERSTATE WATER. N/A
7. SECTION 10 JURISDICTIONAL WATERS<sup>7</sup>: Describe aquatic resources or other features within the review area determined to be jurisdictional in accordance with Section 10 of the Rivers and Harbors Act of 1899. Include the size of each aquatic resource or other feature within the review area and how it was determined to be jurisdictional in accordance with Section 10.<sup>8</sup>  
N/A
8. SECTION 404 JURISDICTIONAL WATERS: Describe the aquatic resources within the review area that were found to meet the definition of waters of the United States in accordance with the 2023 Rule as amended, consistent with the Supreme Court's decision in *Sackett*. List each aquatic resource separately, by name, consistent with the naming convention used in section 1, above. Include a rationale for each aquatic resource, supporting that the aquatic resource meets the relevant category of "waters of the United States" in the 2023 Rule as amended. The rationale should also include a written description of, or reference to a map in the administrative record that shows, the lateral limits of jurisdiction for each aquatic resource, including how that limit was determined, and incorporate relevant references used. Include the size of each aquatic resource in acres or linear feet and attach and reference related figures as needed.
  - a. Traditional Navigable Waters (TNWs) (a)(1)(i): N/A
  - b. The Territorial Seas (a)(1)(ii): N/A

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<sup>6</sup> This MFR should not be used to complete a new stand-alone TNW determination. A stand-alone TNW determination for a water that is not subject to Section 9 or 10 of the Rivers and Harbors Act of 1899 (RHA) is completed independently of a request for an AJD. A stand-alone TNW determination is conducted for a specific segment of river or stream or other type of waterbody, such as a lake, where upstream or downstream limits or lake borders are established.

<sup>7</sup> 33 CFR 329.9(a) A waterbody which was navigable in its natural or improved state, or which was susceptible of reasonable improvement (as discussed in § 329.8(b) of this part) retains its character as "navigable in law" even though it is not presently used for commerce, or is presently incapable of such use because of changed conditions or the presence of obstructions.

<sup>8</sup> This MFR is not to be used to make a report of findings to support a determination that the water is a navigable water of the United States. The district must follow the procedures outlined in 33 CFR part 329.14 to make a determination that water is a navigable water of the United States subject to Section 10 of the RHA.

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- c. Interstate Waters (a)(1)(iii): N/A
- d. Impoundments (a)(2): N/A
- e. Tributaries (a)(3): N/A
- f. Adjacent Wetlands (a)(4): N/A
- g. Additional Waters (a)(5): N/A

## 9. NON-JURISDICTIONAL AQUATIC RESOURCES AND FEATURES

- a. Describe aquatic resources and features within the review area that were determined to be non-jurisdictional because they do not meet one or more categories of waters of the United States under the 2023 Rule as amended (e.g., tributaries that are non-relatively permanent waters; non-tidal wetlands that do not have a continuous surface connection to a jurisdictional water).

Basin 3 wetland is not a TNWs, territorial sea, or interstate water and therefore is not an (a)(1) water. National Regulatory Viewer: USGS 3DEP map and hill shade, delineation reports submitted by Aquatic EcoSolutions, Inc. from 2023, 2025, and site photos indicate that basin 3 wetland is a depressional wetland, surrounded by upland. The wetland appears to be identified within the National Wetland Inventory database when reviewing the delineation report. The wetland does not physically abut a relatively permanent paragraph (a)(2) impoundment or a jurisdictional (a)(3) tributary and is not separated from a jurisdictional water by a natural berm, bank, dune, or similar natural landform. Rainy Lake is separated from the wetland by a previously constructed upland utility road. The shift in elevation is minimal, but present within the site photos and confirmed by members of the Koochiching County Technical Evaluation Panel. The wetland is approximately 60 feet south of Rainy Lake. However, there are no ditches, swales, pipes, or culverts that connect this wetland to downstream jurisdictional waters. Basin 3 wetland is a non-tidal wetland that does not have a continuous surface connection to a relatively permanent jurisdictional water and as such does not meet the definition of adjacent and cannot be evaluated as (a)(4) adjacent wetlands; therefore, the wetland is not jurisdictional under the 2023 Revised Definition of 'Waters of the United States'; Conforming" 88 FR 61964 Final Rule. Thus, the wetland is not subject to Section 404 of the Clean Water Act (CWA).

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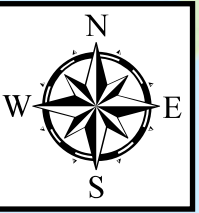
SUBJECT: 2023 Rule, as amended, Approved Jurisdictional Determination in Light of *Sackett v. EPA*, 143 S. Ct. 1322 (2023), MVP-2025-00480-BCB

10. DATA SOURCES. List sources of data/information used in making determination. Include titles and dates of sources used and ensure that information referenced is available in the administrative record.

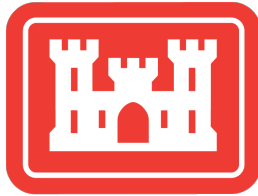
- a. July 2023 and June 2025 Delineations performed by Aquatic EcoSolutions, Inc.
- b. USGS 3d Elevation Program (3DEP Map) 06/02/2025
- c. USGS Hill shade 06/02/2025
- d. NRV 06/02/2025
- e. NWI 06/02/2025

11. OTHER SUPPORTING INFORMATION. N/A

12. NOTE: The structure and format of this MFR were developed in coordination with the EPA and Department of the Army. The MFR's structure and format may be subject to future modification or may be rescinded as needed to implement additional guidance from the agencies; however, the approved jurisdictional determination described herein is a final agency action.

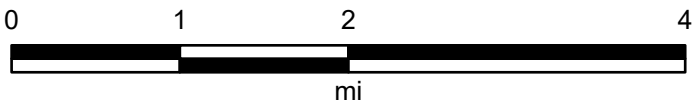


Province of Ontario, Esri Canada, Esri, HERE, Garmin, INCREMENT P, USGS, METI/NASA, EPA, USDA, AAFC, NRCan



®

**Project Location**



Map Center: 93.277301°W 48.603282°N

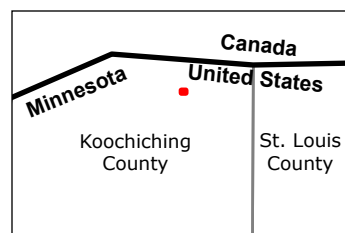
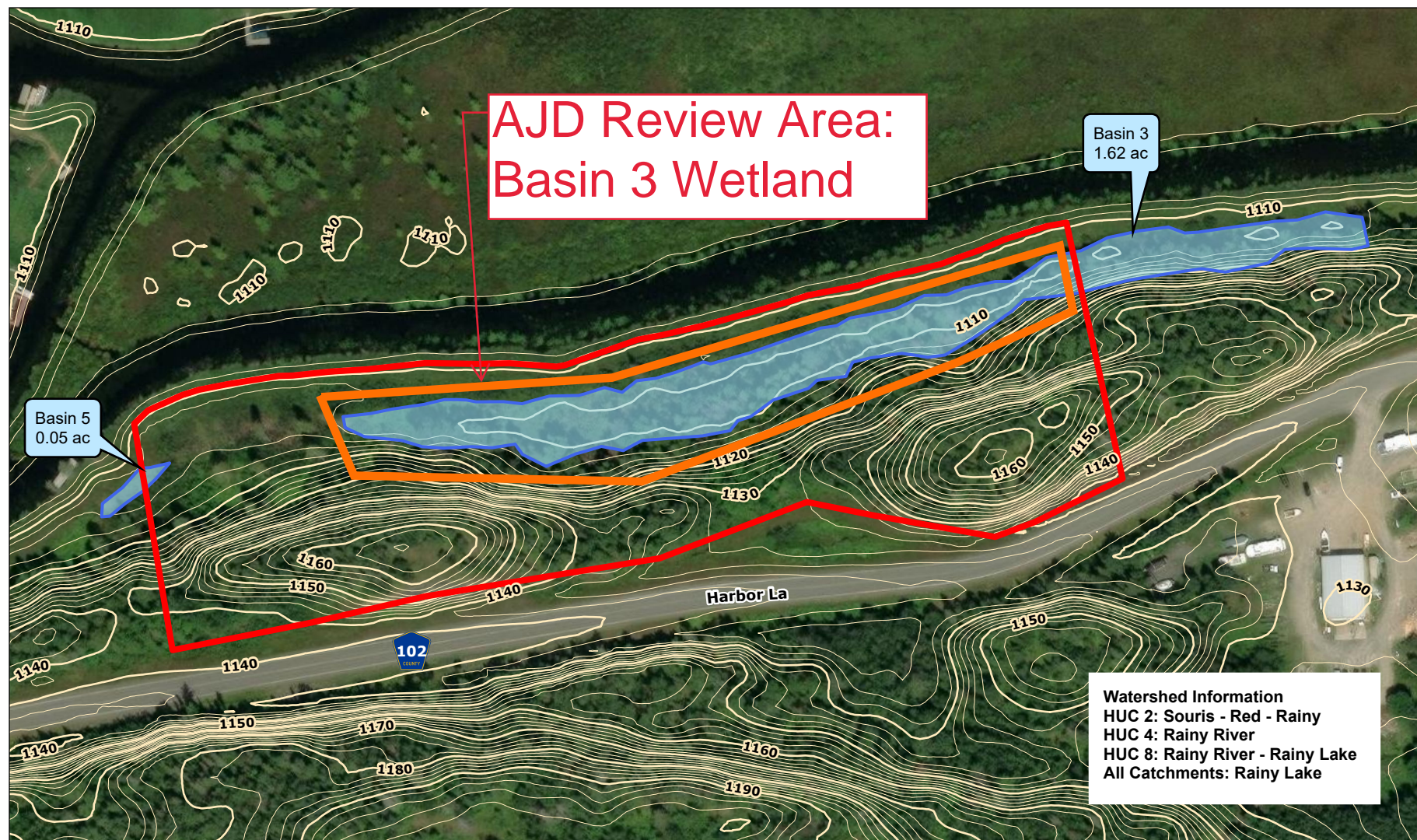
Map Created by: Ben Bejcek

Date: 6/3/2025

Coordinate System: WGS 1984 Web Mercator Auxiliary Sphere  
Projection: Mercator Auxiliary Sphere



U:\2277\227707490\03\_data\gis\proj\Wetland\_JPA\Wetland\_JPA.aprx Revised: 2025-05-01 By: lthershey



- Project Area
- Delineated Wetlands (by others)
- Contours
  - 10 ft
  - 2 ft

N

0 90 180 Feet  
1:2,160

**Notes**

1. Coordinate System: NAD 1983 HARN Adj MN Koochiching Feet
2. Data Sources: Robert Merila, MNDNR, USFWS, MNTOP, Stantec
3. Background: ESRI World Imagery (Maxar), 2021

Project Location  
T71N, R22W, S31  
Rainy Lake, Koochiching Co., MN

Prepared by LAH on 2025-05-01

Client/Project  
Wagner Construction Inc.  
Gold Shores  
JPA

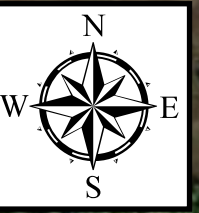
Figure No.  
**2**

Title  
**Wetland Delineation**

227707490

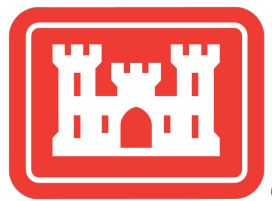




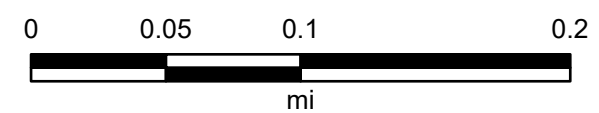


AJD Review Area:  
Basin 3 Wetland

Maxar, Microsoft, Province of Ontario, Esri Canada, Esri, HERE, Garmin, INCREMENT P, USGS, EPA, USDA, AAFC, NRCAN



Aerial View



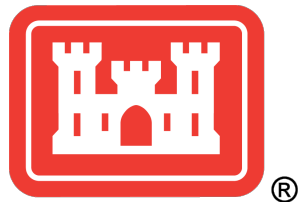
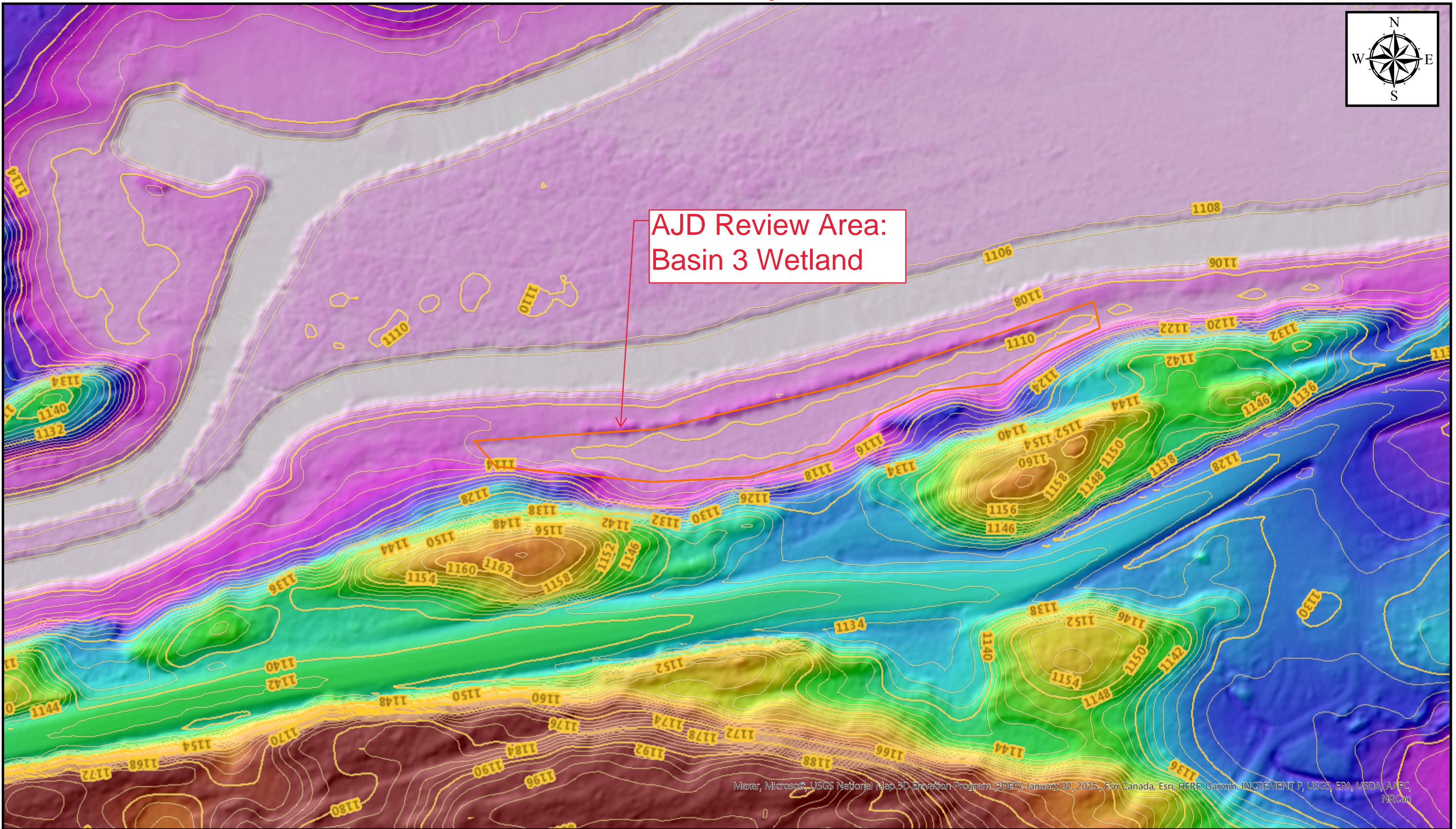
Map Center: 93.195223°W 48.600187°N

Map Created by: Ben Bejcek

Date: 6/3/2025

Coordinate System: WGS 1984 Web Mercator Auxiliary Sphere  
Projection: Mercator Auxiliary Sphere





A horizontal scale bar with tick marks at 0, 0.04, 0.07, and 0.14. The unit "mi" is centered below the bar.

Map Center: 93.196317°W 48.600045°N

Date: 6/3/2025

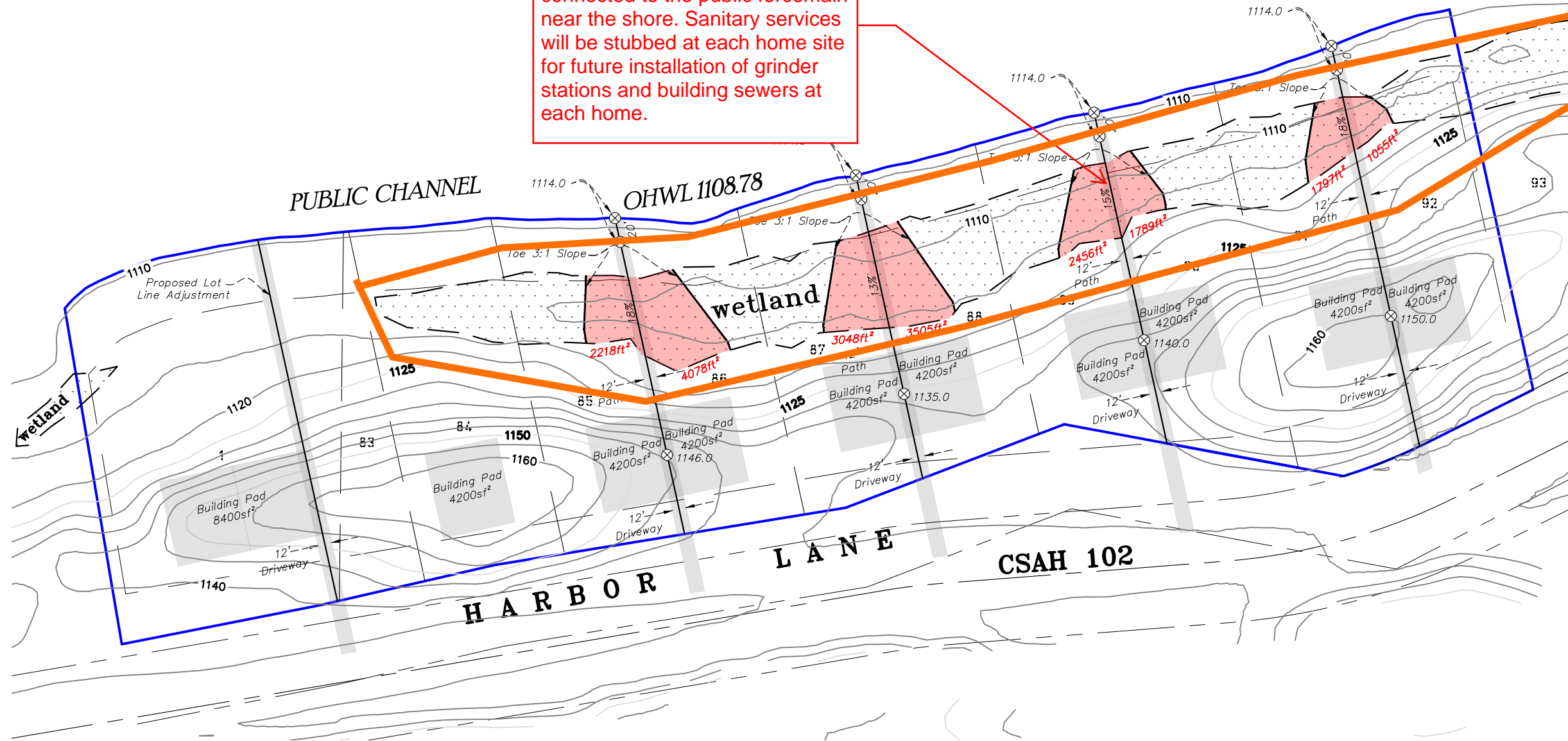
Coordinate System: WGS 1984 Web Mercator Auxiliary Sphere  
Projection: Mercator Auxiliary Sphere



# Wetland Sketch

Insulated low-pressure sanitary sewer lines would be installed within the path ramps and connected to the public forcemain near the shore. Sanitary services will be stubbed at each home site for future installation of grinder stations and building sewers at each home.

AJD Review Area: Basin 3 Wetland



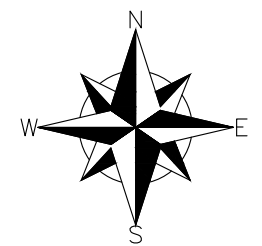
## NOTES:

Proposed wetland impact areas are based on the toe of path surface. Side slopes of roads are 3:1.

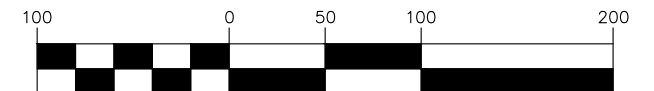
Total Impact: ±19,946ft² (±0.46ac.)

## LEGEND

⊗ Denotes Proposed Elevation



## GRAPHIC SCALE



( IN FEET )  
1 inch = 100 ft.



CLIENT:  
**Voyageur Capital Group, LLC**  
c/o  
**Marty Goulet**

## Wetland Sketch

### Wetland Impacts

I hereby certify that this survey, plan or report was prepared by me or under my direct supervision and that I am a duly licensed land surveyor under the laws of the state of Minnesota.

Dated this 28th day of April, 2025  
By: *[Signature]*  
David E. Serrano, Minnesota License No. 42380

JOB NUMBER: 25-006

APPROVED BY: \_DES\_ DRAWN BY: \_CL\_

NO.	DATE	BY	REVISION	DESCRIPTION